

### **NEWS RELEASE**

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# 11-COUNTRY SURVEY: U.S. ADULTS MOST LIKELY TO FORGO CARE DUE TO COST, HAVE TROUBLE PAYING MEDICAL BILLS; U.S. STANDS OUT FOR HIGHEST OUT-OF-POCKET COSTS AND MOST COMPLEX HEALTH INSURANCE

Findings Underscore Importance of Affordable Care Act Measures Aimed at Improving Access to Health Care, Assuring Financial Protection, and Simplifying Insurance

New York, NY, November 18, 2010—A new 11-country survey from The Commonwealth Fund finds that adults in the United States are far more likely than those in 10 other industrialized nations to go without health care because of costs, have trouble paying medical bills, encounter high medical bills even when insured, and have disputes with their insurers or discover insurance wouldn't pay as they expected. According to the report, the findings highlight the need for Affordable Care Act reforms that will ensure access to health care, protect people from medical debt, and simplify health

insurance.

The U.S. stands out for the most negative insurance-related experiences. One third (33%) of U.S. adults went without recommended care, did not see a doctor when sick, or failed to fill prescriptions because of costs, compared to as few as 5 percent to 6 percent in the Netherlands and the U.K., according to the study published today as a *Health Affairs* Web First article. In addition, one-fifth of U.S. adults had major problems

Access, Cost and Insurance Problems in Past Year											
Percent	AUS	CAN	FR	GER	NET	NZ	NOR	SWE	SWIZ	UK	US
Went without care because of cost*	22	15	13	25	6	14	11	10	10	5	33
\$1,000 or more out-of-pocket costs	21	12	4	8	9	7	16	2	25	1	35
Serious problem or unable to pay bill	8	6	9	3	4	6	5	5	6	2	20
Problems with health insurance**	14	15	23	23	20	6	9	4	13	5	31

Did not fill/skipped prescription, did not visit doctor with medical problem, and/or did not get recommended care.
\*\* Spent a lot of time on paperwork or disputes over medical bills and/or health insurance denied payment or did not pay as much as expected in past year

Source: 2010 Commonwealth Fund International Health Policy Survey in Eleven Countries.

paying medical bills, compared to 9 percent in France, the next highest country, 2 percent in the U.K., 3 percent in Germany, and 4 percent in the Netherlands. Uninsured and insured U.S. adults reported equally high rates of out-of-pocket costs, with one-third (35%) of U.S. adults paying \$1,000 or more out-of-pocket in the past year for medical bills, significantly higher than all of the other countries.

The study analyzes findings from the Commonwealth Fund 2010 International Health Policy Survey in Eleven Countries, focusing on insurance and access to health care experiences reported by 19,700 adults from Australia, Canada, France, Germany, the Netherlands, New Zealand, Norway, Sweden, Switzerland, the United Kingdom and the United States. The study reveals widespread disparities by income within the United States. Lower income U.S. adults were far more likely than those with above average incomes to report difficulty with medical bills and timely access to health care.

"We spend far more on health care than any of these countries, but this study highlights pervasive gaps in U.S. health insurance that put families' health and budgets at risk," said Commonwealth Fund Senior Vice President Cathy Schoen, lead author of the article. "In fact, the U.S. is the only country in the study where having health insurance doesn't guarantee you access to health care or financial protection when you're sick. This is avoidable—other countries have designed their insurance systems to value access and limit out-of-pocket costs."

## U.S. Health System Stands Out for Insurance Problems, Income Disparities

The U.S. also stood out for its complex insurance system, the study found. Thirty-one percent of U.S. adults either spent a lot of time dealing with insurance paperwork, had their insurer deny a claim, or had their insurer pay less than they anticipated. In contrast, only 13 percent of adults in Switzerland, 20 percent of adults in the Netherlands, and 23 percent of adults in Germany—all countries with competitive health insurance markets—reported these problems. U.S. adults under 65 were the most likely to experience problems dealing with their health insurance providers—the 65 and older Medicare population was much less likely to report these issues.

According to the study, the U.S. stood alone among the countries for its persistent and wide disparities among income groups—even for those with insurance. Although the uninsured were at highest risk for skipping needed care, working-age U.S. adults with below-average incomes who were insured all year were significantly more likely than those with above-average incomes to go without needed care because of costs and have serious problems paying medical bills—nearly half (46%) went without needed care and one third had one bill problem, double the rates reported by above-average income insured adults.

"What we are hearing directly from adults around the world, and what we hear regularly at home, is that there is substantial room for improvement in the U.S. health insurance system," said Commonwealth Fund President Karen Davis. "The good news is that there are opportunities to learn from other countries, and Affordable Care Act reforms will provide affordable insurance options for the uninsured, make sure insurance pays for essential care, and provide financial security for millions."

# U.S. Lags Other Countries in Access to Care When Sick; Leads with Other Countries in Access to Specialists

Looking beyond how health insurance affects access to health care, the survey found substantial differences among countries on access to care when sick, access after hours, and wait times for more specialized care.

- Swiss, New Zealand, Dutch, and U.K. adults were the most likely to report same- or next-day access to doctors when sick, with 70 percent of adults in the U.K. and 93 percent of Swiss adults reporting rapid access. In contrast, only 57 percent of adults in Sweden and the U.S., and less than half in Canada and Norway were seen this quickly.
- Reflecting national policy requirements for after-hours care arrangements, about two-thirds of Dutch, New Zealand, and U.K. adults found it easy to get care after hours without going to the emergency room. In contrast, two-thirds of Swedish, Canadian, French, and U.S. adults said it was difficult.
- Regarding specialists, in addition to the U.S., German, Swiss, U.K., and Dutch adults reported typically rapid

Access and Waiting Times											
Percent	AUS	CAN	FR	GER	NET	NZ	NOR	SWE	SWIZ	UK	US
Same- or next- day appointment last time needed care*	65	45	62	66	72	78	45	57	93	70	57
Easy to get care after hours without going to ER**	41	35	37	43	67	62	55	32	57	62	37
Waited less than four weeks for specialist appointment***	54	41	53	83	70	61	50	45	82	72	80

\* Base: Needed care after hours and answered question

\*\*\* Base: Needed to see specialist in past two years

Source: 2010 Commonwealth Fund International Health Policy Survey in Eleven Countries

access to specialists with 70 percent to 83 percent of adults in all five countries reporting they were seen in less than four weeks.

#### ADDITIONAL SURVEY HIGHLIGHTS

### Confidence in Affording Care and Getting Effective Care When Needed

- Only 58 percent of U.S. adults were confident they would be able to afford the care they needed—the lowest rate in the survey. U.K., Swiss, and Dutch adults were the most confident they would be able to afford needed care.
- Asked if they were confident they would receive the most effective care, 70 percent of U.S. adults were confident, compared with 84 percent to 92 percent of adults in France, Germany, the Netherlands, New Zealand, Switzerland, and the U.K.

#### Differences by Income

- In all countries except the U.K., adults with incomes below the national average were more likely than those with higher than average income to report trouble with medical bills and problems with access to care because of costs. However, income gaps were widest in the U.S., with a spread of as much as 19 percentage points between low- and high-income adults.
- Regarding access to primary care and waiting times, the U.K was notable for having few differences by income, and Switzerland and Germany stood out for rapid access to primary and specialist care for below-average income as well as above-average income adults. The

U.S. stood out for significant income gaps in primary care access, after hours, and specialists, even for those who were insured all year.

# **Insurance Design Matters**

The study included countries with diverse insurance arrangements, including three countries—Germany, the Netherlands, and Switzerland—that have achieved near-universal coverage with competitive health insurance markets, a requirement that all residents have insurance, and provisions to assure that insurance and care are affordable. As the article describes, each of these countries has developed insurance system rules that ensure people with health insurance are protected. Countries that require people to pay for some portion of their health care costs out-of-pocket, such as France, Germany, and Switzerland have limited out-of-pocket costs to patients. Germany limits out-of-pocket costs based on income, and France lowers or eliminates cost-sharing for those with chronic conditions and for medications that have been proven to be highly effective. To address insurance affordability, Swiss and Dutch systems provide assistance in paying premiums to 30 to 40 percent of their populations.

The authors note that with insurance expansions under health reform, the U.S. performance should improve over time. However, out-of-pocket spending will remain high compared to other countries, and affordability provisions may need to be strengthened over time.

#### **Survey Methodology**

Harris Interactive, Inc. and international survey firms in various countries conducted the interviews by telephone with nationally representative cross-sections of adults ages 18 and older in the eleven countries between March and June, 2010. The final study included 3,552 adults in Australia, 3,302 in Canada, 1,302 in France, 1,005 in Germany, 1,001 in the Netherlands, 1,000 in New Zealand, 1,058 in Norway, 2,100 in Sweden, 1,306 in Switzerland, 1,511 in the United Kingdom, and 2,501 in the United States. The Commonwealth Fund provided core support for the survey with cofunding to expand the countries included in the survey provided by the German Institute for Quality and Efficiency in Health Care; Haute Authorité de Santé and Caisse Nationale d'Assurance Maladie des Travailleurs Salariés (France); Dutch Ministry of Health, Welfare, and Sport and the Scientific Institute for Quality of Healthcare at Radboud University Nijmegen, in the Netherlands; Norwegian Knowledge Centre for the Health Services; Swedish Ministry of Health and Social Affairs; and the Swiss Federal Office of Public Health. In addition, support for expanded country samples was provided by the UK Health Foundation; Australian Commission on Safety and Quality in Health Care and the Bureau of Health Information; and the Health Council of Canada, Ontario Health Quality Council, and Québec Health Commission. The interviews were conducted in language appropriate to the country, with an option for French in Canada and Spanish in the United States. The margin of sample error for country averages are approximately ±2 percent for the Australia, Canada, Sweden and the U.S., and ±3 percent for the other countries at the 95 percent confidence level.

The Commonwealth Fund is a private foundation supporting independent research on health policy reform and a high performance health system.